MANDATORY PROVIDENT FUND SCHEMES AUTHORITY

I.7 Guidelines on Central Securities Depositories

INTRODUCTION

Section 73(1) of the Mandatory Provident Fund Schemes (General) Regulation (the Regulation) provides that an agreement entered into between the approved trustee of a registered scheme and a custodian of scheme assets or between the custodian and a delegate of the custodian may provide for scheme assets to be held in a central securities depository.

- 2. Under section 2 of the Regulation, a central securities depository means a depository in Hong Kong, or a depository or a clearing agency outside Hong Kong that is approved by the Mandatory Provident Fund Schemes Authority (the Authority) for the purposes of the Regulation.
- 3. The Authority hereby issues guidelines to:
 - (a) set out the list of depositories and clearing agencies that are approved by the Authority as central securities depositories for the purposes of the Regulation;
 - (b) provide guidance on the criteria which the Authority will apply in determining whether to approve a depository or a clearing agency; and
 - (c) specify the information that needs to be submitted when seeking the approval of the Authority with respect to a depository or a clearing agency which is not on the list of central securities depositories.

EFFECTIVE DATE

- 4. These revised Guidelines (Version 11 January 2025) shall become effective on 6 January 2025. The previous version of these Guidelines (Version 10 December 2022) shall be superseded on that day.
- 5. A reference to a depository in the paragraphs below is a reference to (a) a depository in Hong Kong or (b) a depository or a clearing agency outside Hong Kong.

LIST OF CENTRAL SECURITIES DEPOSITORIES

- 6. For the purposes of the Regulation, the central securities depositories in which MPF scheme assets may be held are set out in Annex A. For the avoidance of doubt, provided that the approval criteria set out in paragraph 11 below continue to be satisfied:
 - (a) a depository which is a central securities depository maintains its status as a central securities depository notwithstanding a change in the name of the depository; and
 - (b) a depository formed through the merger of two or more central securities depositories, or the acquisition of one central securities depository by another central securities depository, remains a central securities depository.
- 7. Treasuries, central banks and reserve banks: Annex A includes, but is not limited to, all depositories or clearing facilities (including any central registration system, book entry system or equivalent) operated by the treasury, the central bank or the reserve bank of a country/place. No further or prior approval is required from the Authority where MPF scheme assets are held or to be held in such depositories or clearing facilities. An illustrative list of treasuries, central banks and reserve banks that act in such capacities is shown in Annex B.

For the avoidance of doubt, separately incorporated subsidiaries owned by the government, the central bank or the reserve bank of a country/place will not be considered as part of the treasury, the central bank or the reserve bank and must be separately approved by the Authority.

- 8. Prior approval of the Authority is required if MPF scheme assets are to be held in depositories other than those listed in Annex A.
- 9. Notwithstanding approval by the Authority of a depository, approved trustees of registered schemes should ensure that their custody arrangements provide reasonable safeguards against the custody risks associated with maintaining assets with such central securities depositories.
- 10. Approved trustees with MPF scheme assets under safe custody of central securities depositories should notify the Authority in writing of any proposed changes to the name or identity of any of the central securities depositories as soon as practicable.

APPROVAL CRITERIA OF A DEPOSITORY

- 11. The following is a set of criteria which the Authority will apply in considering an application for approval of a depository for the purposes of the Regulation:
 - (a) the depository must act as or operate a system for the central handling of securities or equivalent book-entries in the country/place where it is incorporated, or a transnational system for the central handling of securities or equivalent book-entries;
 - (b) it must be regulated by a financial regulatory authority;
 - (c) it must hold assets for custodians that participate in the system under safekeeping conditions no less favourable than the conditions that

- apply to other participants;
- (d) it must maintain adequate records that identify the assets of each participant and segregate the system's own assets from the assets of participants;
- (e) it must provide periodic reports to its participants with respect to its safekeeping of assets, including notices of transfers to or from any participant's account; and
- (f) it must be subject to periodic examination by regulatory authorities or independent accountants.
- 12. The Authority may also consider other factors which include the legal structure of the depository, whether the depository is covered by professional indemnity insurance, the credit rating of the depository (if any), and whether the use of a depository is mandatory or a market practice in the relevant country/place.

INFORMATION TO BE SUBMITTED FOR APPLICATION FOR APPROVAL OF A DEPOSITORY

- 13. In seeking the approval by the Authority of a depository, the applicant should submit the following information to the Authority:
 - (a) the particulars of the depository to be utilized, i.e. the name, address and place of incorporation of the depository;
 - (b) the types of securities that will be deposited;
 - (c) whether the use of the depository is mandatory or a market practice;
 - (d) the legal status and structure of the depository, e.g. whether it is independent, non-profit-making or privately owned;
 - (e) the ownership of the depository, i.e. shareholders and their shareholding;
 - (f) the regulation or statute under which the depository is established

- and governed as well as the name of the regulatory authority;
- (g) a confirmation from the depository or documentation from an independent source that the depository satisfies the conditions listed in paragraph 11 above;
- (h) whether the depository is guaranteed by a government, state, central bank or other authorities or organizations;
- (i) whether the depository is covered by professional indemnity insurance;
- (i) the credit rating of the depository, if available; and
- (k) any other information that may assist the Authority in considering the application.
- 14. The Authority will inform the applicant in writing whether a depository is approved as a central securities depository for the purposes of the Regulation. During the approval process and, as an ongoing obligation, after approval is granted to a depository, the applicant should notify the Authority in writing as soon as practicable if there is any change in the information submitted to the Authority that may affect the approval given with respect to that depository.
- Approved trustees should note that these Guidelines relate only to custody and holding arrangement for MPF scheme assets and that nothing in these Guidelines affects what is a permissible investment for a constituent fund or approved pooled investment fund. Part 2 of Schedule 1 to the Regulation and the Guidelines issued for the purpose of that Part set out the permissible investments for constituent funds and approved pooled investment funds.

DEFINITION OF TERMS

16. Where a term used in the Guidelines is defined in the Mandatory Provident Fund Schemes Ordinance (the Ordinance) or the subsidiary legislation

then, except where specified in the Guidelines, that term carries the meaning as defined in the Ordinance or the subsidiary legislation.

WARNING

17. It is an offence under section 43E of the Ordinance if a person, in any document given to a prescribed person¹ in connection with the Ordinance, makes a statement that the person knows to be false or misleading in a material respect, or recklessly makes a statement which is false or misleading in a material respect.

Prescribed person means (a) the Authority; (b) a system operator of an electronic MPF system; (c) an approved trustee; (d) a trustee of a relevant scheme; or (e) an auditor of an approved trustee or of a registered scheme.

List of Central Securities Depositories*

| Country/Place | Name of Central Securities Depository |
|----------------|---|
| | All depositories or clearing facilities (including any central registration system, book entry system or equivalent) operated by the treasury, the central bank or the reserve bank of a country/place. An illustrative list of treasuries, central banks and reserve banks is attached in Annex B. |
| Transnational | Clearstream |
| | The Euroclear System |
| Argentina | Caja de Valores S.A. |
| Australia | Austraclear Ltd. |
| | Clearing House Electronic Subregister System (operated by ASX Settlement Pty Limited) |
| Austria | OeKB CSD GmbH |
| Belgium | Euroclear Belgium |
| Brazil | B3 S.A Brasil, Bolsa, Balcão |
| Bulgaria | Central Depository AD (CDAD) |
| Canada | The Canadian Depository for Securities Ltd. |
| Chile | Deposito Central de Valores, S.A. |
| China | China Central Depository & Clearing Co., Ltd. (CCDC) |
| | China Securities Depository and Clearing Corporation Ltd. |
| | Shanghai Clearing House (SHCH) |
| | Taiwan Depository & Clearing Corporation (TDCC) |
| | The Central Clearing and Settlement System, Hong Kong Securities Clearing Company |
| Costa Rica | InterClear Central de Valores S.A. |
| Czech Republic | Centrální depozitář cenných papírů, a.s. (Central Securities Depository Prague) |
| Denmark | VP Securities A/S (Euronext Securities Copenhagen) |
| Egypt | Misr for Central Clearing, Depository and Registry (MCDR) |

| Country/Place | Name of Central Securities Depository |
|--------------------|--|
| Estonia | Nasdaq CSD SE |
| Finland | Euroclear Finland |
| France | Euroclear France |
| Germany | Clearstream Banking A.G. |
| Greece | Hellenic Central Securities Depository S.A. |
| Hungary | KELER Ltd. (Central Clearing House and Depository (Budapest) Ltd.) |
| India | National Securities Depository Ltd. (NSDL) |
| Indonesia | PT Kustodian Sentral Efek Indonesia (KSEI) |
| Ireland | Euroclear Bank |
| Israel | The Tel Aviv Stock Exchange Clearing House Ltd. |
| Italy | Monte Titoli S.P.A. (Euronext Securities Milan) |
| Ivory Coast | Depositaire Central/Banque de Reglement S.A. |
| Japan | Japan Securities Depository Center, Incorporated (JASDEC Inc.) |
| Kazakhstan | Central Securities Depository Joint-stock Company |
| Korea, Republic of | Korea Securities Depository |
| Latvia | Nasdaq CSD SE |
| Lebanon | Midclear |
| Lithuania | Nasdaq CSD SE |
| Luxembourg | Clearstream Banking S.A. (operates as LuxClear) |
| Malaysia | Bursa Malaysia Depository Sdn Bhd |
| Malta | Central Securities Depository, Malta Stock Exchange plc |
| Mauritius | The Central Depository & Settlement Company Ltd. |
| Mexico | Instituto para el Deposito de Valores (S. D. INDEVAL) |
| Morocco | Maroclear |
| Netherlands | Nederlands Centraal Instituut voor Giraal Effectenverkeer B.V. (Euroclear Nederland) |
| New Zealand | New Zealand Central Securities Depository Ltd. (NZCSD) |
| | New Zealand Depository Limited (NZD) |

| Country/Place | Name of Central Securities Depository |
|-----------------|---|
| Norway | Verdipapirsentralen ASA (Euronext Securities Oslo) |
| Oman | Muscat Clearing and Depository Company SAOC (MCD) |
| Pakistan | Central Depository Company of Pakistan Ltd. |
| Peru | Caja de Valores y Liquidaciones (CAVALI) |
| Philippines | Philippine Depository and Trust Corporation (PDTC) |
| Poland | Krajowy Depozyt Papierow Wartosciowych S.A. (KDPW) (National Depository for Securities) |
| Portugal | Interbolsa (Euronext Securities Porto) |
| Qatar | Qatar Central Securities Depository |
| Romania | Depozitarul Central S.A. (Romanian Central Depository) |
| Singapore | The Central Depository (Pte) Ltd. |
| Slovak Republic | Centralny depozitar cennych papierov SR A.S. (The Central Securities Depository of the Slovak Republic) |
| Slovenia | KDD Centralna klirinsko depotna druzba d.d., Ljubljana (KDD d.d.) (Central Securities Clearing Corporation) |
| South Africa | Strate Limited |
| Spain | IBERCLEAR |
| Sri Lanka | The Central Depository Systems (Pvt.) Ltd. |
| Sweden | Euroclear Sweden |
| Switzerland | Six SIS Ltd |
| Thailand | Thailand Securities Depository Co. Ltd. |
| Tunisia | Tunisie Clearing |
| Turkey | Central Registry Agency Inc. (CRA) |
| United Arab | Abu Dhabi Securities Exchange |
| Emirates | Dubai CSD |
| | Nasdaq Dubai Ltd. |
| United Kingdom | Euroclear UK & International Limited |
| USA | Depository Trust Company |
| | National Securities Clearing Corporation |
| Venezuela | Caja Venezolana de Valores (CVV) |

- * Provided that the approval criteria set out in paragraph 11 of Guidelines I.7 on Central Securities Depositories continue to be satisfied:
 - (a) a depository (as defined in paragraph 5 of Guidelines I.7) which is a central securities depository maintains its status as a central securities depository notwithstanding a change in the name of the depository; and
 - (b) a depository (as defined in paragraph 5 of Guidelines I.7) formed through the merger of two or more central securities depositories, or the acquisition of one central securities depository by another central securities depository, remains a central securities depository.

Illustrative List of Treasuries, Central Banks and Reserve Banks

The following is an illustrative list of the treasuries, the central banks and the reserve banks that operate depositories or clearing facilities (including any central registration system, book entry system or equivalent). The list is not exhaustive and there may be other treasuries, central banks or reserve banks which act in such capacities and accordingly the depositories or clearing facilities operated by these other treasuries, central banks or reserve banks are central securities depositories for the purposes of the Regulation.

| Country/Place | Name of Treasury/Central Bank/Reserve Bank |
|------------------|---|
| Australia | The Reserve Bank of Australia |
| Belgium | Banque Nationale de Belgique |
| Hong Kong, China | The Hong Kong Monetary Authority |
| Czech Republic | Czech National Bank |
| Greece | The Bank of Greece |
| India | The Reserve Bank of India |
| Ireland | Central Bank of Ireland |
| Israel | The Bank of Israel |
| Italy | Banca d'Italia (Bank of Italy) |
| Japan | Bank of Japan |
| Malaysia | Bank Negara Malaysia |
| Malta | Central Bank of Malta |
| Mexico | Banco de Mexico |
| Netherlands | De Nederlandsche Bank, N.V. |
| New Zealand | Reserve Bank of New Zealand |
| Philippines | Bureau of the Treasury |
| Poland | National Bank of Poland |
| Singapore | Monetary Authority of Singapore (MAS) |
| Slovak Republic | National Bank of Slovakia |
| Tunisia | Central Bank of Tunisia The Tunisian Treasury |

| Country/Place | Name of Treasury/Central Bank/Reserve Bank |
|----------------|--|
| United Kingdom | Bank of England |
| USA | Federal Reserve Bank |